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AN ORDINANCE related to the Seattle Ethics code, amending sections 4.16.020, 4.16.030, 4.16.070, 4.16.075 and 4.16.090. WHEREAS, the Ethics and Elections Commission has completed a full scale review of the Ethics Code, the first full scale review the Code has undergone in the past twenty years; and WHEREAS, over the past twenty years, several other cities have adopted Ethics Codes, allowing the Commission to draw on best practices from around the nation; and WHEREAS, the Ethics and Elections Commission determined that certain amendments to the Ethics Code can make the Code easier to understand for the public and the City employees to whom the Code applies; and WHEREAS, the official duties of an elected official and his or her staff members include providing constituent services on an impartial basis to people who seek assistance from their elected representatives in dealing with City departments; and WHEREAS, the Ethics and Elections Commission determined that taking advantage of new technologies to enhance transparency can create a better informed citizenry, and serve as an important element of an effective Ethics Code; NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS: Section 1. Section 4.16.020, which was last amended by Ordinance 115548, is amended as follows: A. The City finds that the proper operation of democratic representative government requires that public officers and employees be independent, impartial, and responsible to the people; that government decisions and policy be made in the proper channels of the governmental structure; that public office not be used for personal gain; and that the public have confidence in the

standards of conduct for all officers and employees of the City, whether elected or appointed, paid or unpaid; to set forth those acts that are incompatible with such standards; to require disclosure by such officers and employees of private financial or other interests in matters affecting the City; and to provide effective means for enforcement thereof. This chapter is not to be construed so as to impair the ability of City officers and employees to participate in ceremonial, representational, or informational functions in the pursuit of their official duties.

integrity of its government. Accordingly, it is the purpose of this chapter to establish ethical

B. City officers and employees will demonstrate the values of integrity in the performance of the City's business, accountability to the law and to the people we serve, stewardship of the City's resources, and independence in the performance of our jobs. City employees should recognize that public service is a sacred trust, and should strive to live up to the highest ethical standards.

C. This chapter shall be liberally construed in favor of protecting the public's interest in full disclosure of conflicts of interest and promoting ethical standards of conduct for City officers and employees.

((C))<u>D</u>. This Code shall be interpreted and applied ((in a manner consistent with the maxim that "De minimis non curat lex" and)) to allow inadvertent minor violations to be corrected and cured without full hearing in conformance with the spirit and purpose of this Code.

Section 2. Section 4.16.030, which was last amended by Ordinance 122242, is amended as follows:

As used in this chapter, the following terms shall have the meanings indicated.

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"Advisory committee" means a committee, board, commission or other similar City entity

that does not have the authority to enact, administer, interpret, or execute City laws, but does provide advice or recommendations to a City entity that does have such authority.

"Administrator" means the Executive Director of the Seattle Ethics and Elections

((A.)) "Ad hoc advisory committee" means: 1) any advisory committee expressly designated by

ordinance as "ad hoc"; or 2) any advisory committee created by means other than by federal or

state law, City Charter, or City ordinance, including by resolution, executive order, or other

"Appointing authority" means a person authorized by ordinance or Charter to employ others on behalf of the City, usually the head of a department. With reference to a City contractor it is the person who is authorized to award the contract.

- ((B.)) "Assist" ((shall have the meaning set forth at RCW 42.18.050.1)) means to act, or offer or agree to act, in such a way as to help, aid, advise, furnish information to, or otherwise provide assistance to another person, believing that the action is of help, aid, advice, or assistance to the person and with intent so to assist such person.
- ((C.)) "Board of Ethics" or "Board" or "Commission" means the Seattle Ethics and Elections Commission established by Section 3.70.010.
- ((D.)) "City agency" means every department, office, board, commission, or committee of the City, or any subdivision thereof, but excludes public corporations and ad hoc advisory committees.

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"City contractor" means an individual who spends more than 1,000 hours in any twelvemonth period providing services to a City agency under a contract, other than a contract of employment.

"City employee" means every individual appointed to a position of employment in any
City agency.

((Gr position of employee))" means every individual elected or appointed to an office ((Gr position of employment)) in any City agency, whether such individual is paid or unpaid. ((For purposes of Sections 4.16.090 G and 4.16.100 B only, "City employee" also includes every individual who was a City employee at the time of the act or omission that is alleged to have violated this chapter, even though he or she is not a City employee at the time of the hearing or appeal provided under those subsections.))

"Communicate," for the purposes of SMC 4.16.075, means to communicate in any form, including, without limitation, personally, through another person, by letter, by electronic mail, or by telephone.

"Confidential Information" means (i) specific information, rather than generalized knowledge, that is not available to a person who files a public records request, and (ii) information made confidential by law.

"Covered Individual" means any City officer, City employee, City contractor or City volunteer. Covered Individual also includes every individual who was a City officer, City employee, City contractor or City volunteer at the time of the act or omission that is alleged to have violated this chapter, even if he or she no longer has that status.

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"City volunteer" means someone who volunteers services to the City.

"Employee member of an advisory committee" means a paid City officer or employee who serves on an advisory committee by virtue of their paid position with the City.

"Executive Director" means the Executive Director of the Seattle Ethics and Elections

Commission.

((F.)) "Immediate family" means <u>a spouse or domestic partner</u>, child, child of a spouse or domestic partner, sibling of a domestic partner, brother-in-law, sister-in-law, parent, parent of a spouse or domestic partner, a person for whom the Covered Individual is a legal guardian, or a person claimed as a dependent on the Covered Individual's most recently filed federal income tax return((;

- 1. A spouse or domestic partner as contemplated by Sections 4.30.010 -- 4.30.020;
- 2. Any dependent parent, parent in law, child or son in law or daughter in law; or
- 3. Any parent, parent-in-law, child, son-in-law, daughter-in-law, sibling, uncle, aunt, cousin, niece or nephew residing in the household of the City officer or employee)).
- ((G. "Person" means individual, association, corporation, or other legal entity.))
- ((H. "Executive Director" means the Executive Director of the Seattle Ethics and Elections Commission.))
- ((I. "Advisory committee" means a committee, board, commission or other similar City entity that does not have the authority to enact, administer, interpret, or execute City laws, but does provide advice or recommendations to a City entity that does have such authority.))

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ordinance as "ad hoc"; or 2) any advisory committee created by means other than by federal or state law, City Charter, or City ordinance, including by resolution, executive order, or other similar action.))

"Ad hoc advisory committee" means: 1) any advisory committee expressly designated by

((K.)) "Matter" means an application, submission, request for a ruling or other determination, permit, contract, claim, proceeding, case, decision, rulemaking, legislation, or other similar action. Matter includes the preparation, consideration, discussion, or enactment of administrative rules or legislation. Matter does not include advice or recommendations regarding broad policies and goals.

((L.)) "Participate" means to consider, investigate, advise, recommend, approve, disapprove, decide, or take other similar action.

"Person" means an individual, association, corporation, or other legal entity.

((M.)) "Proceeding" means a matter that involves a named party or parties in which a City agency administers, interprets, or executes City laws. Proceeding does not include the preparation, consideration, discussion, or enactment of administrative rules or legislation.

((N. "Employee member of an advisory committee" means a paid City officer or employee who serves on an advisory committee by virtue of their paid position with the City.))

Section 3. Section 4.16.070, which was last amended by Ordinance 122242, is amended as follows:

((No)) A Covered Individual ((current City officer or employee shall))may not:

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1. Disqualification From Acting On City Business.

a. ((Engage or have engaged in any transaction or activity, which is, or would to a reasonable person appear to be, in conflict with or incompatible with the proper discharge of official duties, or which impairs, or would to a reasonable person appear to impair, the officer's or employee's independence of judgment or action in the performance of official duties and fail to disqualify him or herself from official action in those instances where the conflict occurs, except as permitted by Section 4.16.071; b. Have a financial or other private interest, direct or indirect, personally or through a member of his or her immediate family, in any matter upon which the officer or employee is required to act in the discharge of his or her official duties, and fail to disqualify himself or herself from acting or participating,)) Participate in a matter in which any of the following has a financial interest, except as permitted by Section 4.16.071: (i) the Covered Individual; (ii) an immediate family member of the Covered Individual; (iii) an individual residing with the Covered Individual; (iv) a person the Covered Individual serves as an officer, director, trustee, partner or employee; (v) a person with which the Covered Individual is seeking or has an arrangement concerning future employment. b. Participate in a matter in which a person that employed the Covered Individual in the

preceding 12 months, or retained the Covered Individual or his or her firm or partnership in

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Director shall waive this section when:
Director shall warve this section when.
(i) the Covered Individual's appointing authority or the authority's designee makes a
written determination that there is a compelling City need for the Covered Individual to

the preceding 12 months, has a financial interest; provided, however, that the Executive

written determination that there is a compelling City need for the Covered Individual to

participate in a matter involving a prior employer or client, and submits that determination

with a written plan showing how the authority will safeguard the City's interests, and

(ii) the Executive Director determines that the authority's plan is satisfactory.

c. ((Fail to disqualify himself or herself from acting on any transaction which involves the City and any person who is, or at any time within the preceding twelve (12) month period has been a private client of his or hers, or of his or her firm or partnership;

d. Have a financial or other private interest, direct or indirect, personally or through a member of his or her immediate family, in any contract or transaction to which the City or any City agency may be a party, and fail to disclose such interest to the appropriate City authority prior to the formation of the contract or the time the City or City agency enters into the transaction; provided, that this paragraph shall not apply to any contract awarded through the public bid process in accordance with applicable law.))

Perform any official duties when it could appear to a reasonable person, having knowledge of the relevant circumstances, that the Covered Individual's judgment is impaired because of either (1) a personal or business relationship not covered under subsection a or b above, or (2) a transaction or activity engaged in by the Covered Individual. It is an affirmative defense to a violation of this subsection c if the Covered Individual, prior to performing the official act,

discloses the relationship, transaction or activity in writing to the Executive Director and the Covered Individual's appointing authority, and the appointing authority or the authority's designee either approves or does not within one week of the disclosure disqualify the Covered Individual from acting. For an elected official to receive the same protection, the official must file a disclosure with the Executive Director and the City Clerk. If a Covered Individual is charged with a violation of this subsection, and asserts as an affirmative defense that a disclosure was made, the burden of proof is on the Covered Individual to show that a proper disclosure was made and that the Covered Individual was not notified that he or she was disqualified from acting.

d. Sections 4.06.070.1.a and 1.b shall not apply if the prohibited financial interest is shared with a substantial segment of the City's population.

2. Improper Use Oof Official Position.

- a. Use <u>or attempt to use</u> his or her official position for a purpose that is, or would to a reasonable person appear to be, primarily for the private benefit of the <u>Covered Individual</u> ((officer or employee)) or any other person, rather than primarily for the benefit of the City((; or to achieve a private gain or an exemption from duty or responsibility for the officer or employee or any other person)), except as permitted by Section 4.16.071;
- b. Use or <u>attempt to use</u>, <u>or</u> permit the use of any ((person, funds, or property under his or her official control, direction, or custody, or of any))City funds or City, property, or <u>personnel</u>, for a purpose which is, or to a reasonable person would appear to be, for other than a City purpose, except as permitted by Section 4.16.071; provided, that nothing shall prevent the

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the use of library books or tennis courts), the use of City property in accordance with municipal policy for the conduct of official City business (such as the use of a City automobile), if in fact the property is used appropriately; or the use of City property for participation of the City or its officials in activities of associations ((of-))that include other governments or governmental officials; c. Except in the course of official duties, assist any person in any ((City transaction)) matter ((where such City officer or employee's assistance is, or to a reasonable person would appear to be, enhanced by that officer or employee's position with the City)) involving the Covered Individual's department; provided, ((however-))further, that except in the course of official duties, a Covered Individual in the Mayor's office or the legislative department may not assist any person in any matter. This ((this subsection 4.16.070 A1e)) subsection c shall not apply to any ((officer or employee)) Covered Individual appearing on his or her own behalf ((or representing himself or herself as to)) on any matter, or on behalf of any business entity solely owned by the Covered Individual((in which he or she has a proprietary interest)), if not otherwise prohibited by ordinance; d. Influence or attempt to influence a City decision to contract with, or the conduct of City business with, a person in which any of the following has a financial interest: (i) the Covered Individual; (ii) an immediate family member of the Covered Individual;

private use of City property which is available on equal terms to the public generally (such as

(iii) an individual residing with the Covered Individual;

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employee;

(iv) a person the Covered Individual serves as an officer, director, trustee, partner or

(v) a person with which the Covered Individual is seeking or has an arrangement concerning future employment,

((Regardless of prior disclosure thereof, have a financial interest, direct or indirect, personally or through a member of his or her immediate family, in a business entity doing or seeking to do business with the City, and influence or attempt to influence the selection of, or the conduct of business with, such business entity by the City.))

3. Acceptance of ((Gifts or Loans))Things of Value.

a. Solicit or receive any retainer, gift, loan, entertainment, favor, or other thing of monetary value from any person or entity where the retainer, gift, loan, entertainment, favor, or other thing of monetary value has been solicited, or received or given or, to a reasonable person, would appear to have been solicited, received or given with intent to give or obtain special consideration or influence as to any action by ((such officer or employee)) the Covered Individual in his or her official capacity; provided, that nothing shall prohibit campaign contributions which are solicited or received and reported in accordance with applicable law.

4. ((Disclosing privileged)) Disclosure of confidential information.

a. Disclose or use any ((privileged or proprietary)) confidential information gained by reason of his or her official position for ((a purpose which is for))other than a City purpose((; provided, that nothing shall prohibit the disclosure or use of information which is a matter of public knowledge, or which is available to the public on request)).

5.

((Financial or Beneficial)) Interest in City ((Transaction)) Contracts.

- a. ((Regardless of prior disclosure thereof hold)) Hold or acquire a financial or beneficial interest, direct or indirect, personally or through a member of his or her immediate family, in any contract which, in whole or in part, is((, or which may be,)) made by, through, or under the supervision of ((such officer or employee or which may be made for the benefit of his or her office the Covered Individual, or which is made by or through a person supervised, directly or indirectly, by the Covered Individual, except as permitted by Section 4.16.071; or accept, directly or indirectly, any compensation, gratuity, or reward in connection with such contract from any other person or entity beneficially interested therein((, in violation of Chapter 42.23 RCW.;)) This subsection shall not apply to the furnishing of electrical, water, other utility services or other services by the City at the same rates and on the same terms as are available to the public generally.
- b. ((Regardless of prior disclosure thereof, be beneficially interested, directly or indirectly, in any contract or transaction which may be made by, through or under the supervision of such officer, in whole or in part, or which may be made for the benefit of his or her office, or accept, directly or indirectly, any compensation, gratuity or reward in connection with such contract or transaction from any other person beneficially interested therein, except as permitted by Section 4.16.071. This subsection shall not apply to the furnishing of electrical, water, other utility services or other services by the City at the same rates and on the same terms as are available to the public generally.))

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personally or through a member of his or her immediate family, in any contract to which the City or any City agency may be a party, and fail to disclose such interest to the City contracting authority prior to the formation of the contract or the time the City or City agency enters into the contract; provided, that this subsection b shall not apply to any contract awarded through the public bid process in accordance with applicable law.

Unless prohibited by subsection a, have a financial interest, direct or indirect,

Section 4. Section 4.16.075, which was last amended by Ordinance 116377, is amended as follows:

- A. ((No)) A former ((officer or employee shall)) Covered Individual may not disclose or use any ((privileged or proprietary))confidential information gained by reason of his((/)) or her City work((employment unless the information is a matter of public knowledge or is available to the public on request));
- B. ((No)) A former City officer or City employee ((shall)) may not, during the period of ((one (1)))two years after leaving City Office or employment((:
 - ((1. A)), assist any person in proceedings involving the agency of the City with which he/she was previously employed, or)) on a matter in which he or she ((was officially involved,)) participated.((or acted in the course of duty;
 - 2. Represent any person as an advocate in any matter in which the former officer or employee was officially involved while a City officer or employee))
- C. A former City officer or City employee may not, during the period of one year after leaving

 City office or employment communicate, on behalf of any person on a matter involving the

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- office or employment, ((P))participate as a competitor in any competitive selection process for a City contract in which he or she assisted the City in determining the project or work to be done or the process to be used in selecting a contractor.
- ((C))<u>E</u>. A ((City officer)) Covered Individual, who contracts with a former ((City officer or employee)) Covered Individual for expert or consultant services within one (((1))) year of the latter's leaving City work((office or employment)), shall promptly inform the ((Administrator)) Executive Director about the agreement.
- ((D))<u>E</u>. The prohibitions of Sections 4.16.075<u>.</u>B((4)) and 4.16.075((B2)).<u>C</u>. shall not apply to former <u>City officers or City employees</u> ((acting on behalf)) acting as employees or agents of a governmental agency unless such assistance or representation))that governmental agency's interest in the matter is adverse to the interest of the City.
- Section 5. Section 4.16.090, which was last amended by Ordinance 118735, is amended as follows:

* * *

C. Within ((thirty (30))) 30 days after receipt of a complaint, the Executive Director shall ((conduct a preliminary investigation to))review the complaint to determine whether a complaint, on its face, alleges facts that, if true, would constitute a violation of Chapter 4.16. At the request of the Executive Director, the Commission may, for good cause shown, extend the time for

completion of the ((preliminary investigation))review. If the Commission determines that the ((preliminary investigation))review must be completed in less than thirty ((thirty (30))) 30 days in order to avoid prejudice or irreparable harm to the person alleged to have violated this chapter, the Commission shall order the Executive Director to complete the ((preliminary investigation))review in a shorter period of time, and the Executive Director shall comply.

- D. If the Executive Director determines, after investigation, that there are no reasonable grounds to believe that a violation has occurred, or determines that the violation was inadvertent and minor, the Executive Director shall dismiss the complaint. If the Executive Director does so dismiss the complaint, he or she shall do so in writing, setting forth the facts and the provisions of law upon which the dismissal is based, and shall provide a copy of the written dismissal to the complainant, to the person named in the complaint as the alleged violator and to the Commission. A complainant may appeal a dismissal under this subsection to the Commission under rules promulgated by the Commission.
- E. The Executive Director may, after investigation, seek an administrative dismissal of the complaint from the Commission when he or she determines that there are reasonable grounds to believe that:
 - 1. A violation occurred, but it was inadvertent or minor, but not both; or
- 2. A violation occurred, but appropriate actions have been taken to address the allegedly unlawful conduct.
- <u>F</u>. If, after investigation, the Executive Director has reason to believe that a material violation of Chapter 4.16 has occurred, the Executive Director shall initiate an enforcement

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proceeding by issuing to the alleged violator a charging document which includes the provisions of Chapter 4.16 allegedly violated and the conduct that constitutes the violation(s), and shall issue a copy of the charging document to the Commission((and schedule a hearing before the Commission)). The Director shall schedule a hearing to commence within 60 days of the charging document. The Commission Chair may, at any time, continue the hearing to another date. No hearing shall be scheduled, however, while an Executive Director's recommendation for a settlement is awaiting action by the Commission. ((F))G. ((The Commission shall commence a hearing within thirty (30) days from the date that the Executive Director schedules the hearing.)) The Commission shall issue a written determination stating whether the chapter has been violated and setting forth the facts and the provisions of law upon which this determination is based. A copy of said determination shall be delivered to the complainant, if any, to the person charged with the violation and, where appropriate, to the person's superior. ((G))H. All hearings hereunder shall be conducted as "contested case" hearings under the Administrative Code, Seattle Municipal Code Chapter 3.02 (Ordinance 102228) and the Commission's rules and regulations. All hearings under this section shall be open to the public unless closed upon the request of the City employee who is the subject of the charges being heard, except that all hearings on charges against (1) City officials elected by the public, (2) the Deputy Mayor, if any, (3) heads of departments and Executive Department offices, (4) members of boards and commissions, and (5) those City employees who are represented by a labor union

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that, on the date the charges were filed, had not reached written agreement with the City concerning closing hearings on request, shall be open to the public. Regardless of whether the hearing was closed, if the Commission determines this chapter was violated, the charges, all recordings or transcripts of hearings that were made by the Commission, and the Commission's written findings of fact and conclusions of law shall be made public. ((H))I. If the Commission determines that a City officer or City employee has violated the provisions of this chapter, the Commission may recommend that the officer or employee be subject to disciplinary action. In addition to any other penalty herein or otherwise provided by law, a violation shall be cause for suspension, discharge, or removal from office, or such other disciplinary action as may, by the appropriate City authority, be deemed necessary and proper, and consistent with personnel ordinances and rules. A written report of the disciplinary action taken as a result of the Commission recommendation shall be made by the appropriate City authority to the Commission within ((fourteen (14))) 14 calendar days after receipt of the Commission's recommendation; provided, that this section shall not derogate from employee rights under any collective bargaining agreement or City personnel ordinance, or rules promulgated thereunto. If the appropriate City authority determines that the written report of disciplinary action taken as a result of the Commission recommendation required in the section cannot be made to the Commission within ((fourteen (14))) 14 calendar days after receipt of the Commission's recommendation, because of procedures prescribed under any collective bargaining agreement, personnel ordinance, or rule promulgated thereunto, the appropriate City authority shall so report to the Commission within ((fourteen (14))) 14 calendar days after receipt

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of the Commission's recommendation, stating the date on which the written report of disciplinary action taken will be submitted to the Commission. If the violation involves prohibited conduct of a former officer or employee, the Commission may recommend to the administering City authority that no contract be made or that the contract be terminated and that proceedings be begun anew in order to prevent injury to the City or to avoid an unfair advantage accruing to a competitor by reason of the violation. Upon receipt of the written report of the disciplinary action taken, or in the event no report is received, the Commission shall review such matter and make such further recommendation as may be appropriate.

Section 6. The repeal or amendment of various sections of chapter 4.16 of the Seattle Municipal Code by this ordinance shall not relieve any person of the obligation to have complied with the provisions of such chapter as in effect prior to such repeal or amendment, and any offense committed, conduct engaged in or penalty or forfeiture incurred while the prior section was in force shall be punished or enforced as if the prior section were in force, notwithstanding such amendment or repeal, unless a contrary intention is expressly declared in the amendatory or repealing ordinance, and every such amendatory or repealing ordinance shall be so construed as to save all proceedings under the amended or repealed ordinance pending at the time of the this ordinance, unless a contrary intention is expressly declared herein.

Section 7. This ordinance shall take effect and be in force 30 days from and after its approval by the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it shall take effect as provided by Municipal Code Section 1.04.020.

Wayne Barnett/JMS Ethics Code Changes Ordinance.doc April 2, 2009 Version # 2 Passed by the City Council the _____ day of __________, 2009, and signed by me in open session in authentication of its passage this _____ day of _______, 2009. President _____of the City Council Approved by me this _____ day of _________, 2009. Gregory J. Nickels, Mayor City Clerk (Seal)

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