

# CITY OF SEATTLE 2014 STATE LEGISLATIVE BULLETIN

February 24, 2014 Number 7

#### Week Overview

We are reaching the stage of session where legislative focus shifts primarily to budget discussion. Last week's Economic and Revenue Forecast showed a small increase (\$30 million) in revenue for the current biennium and \$82 million increase for the 2015-2017 biennium. This includes about \$51 million from marijuana sales and B&O tax (many believe this amount is very speculative). House and Senate will release their versions of a supplemental budget this week. The stable revenue forecast is good news – house and senate budget negotiators indicate that the supplemental budgets will include only minor changes needed to deal with caseload changes and emergencies not factored into last year's budget.

<u>February 28</u> marks the next cutoff—the deadline for most bills to make it out of opposite house policy committees.

### **ACTIVE BILLS**

### **Public Safety**

<u>Knockout Game:</u> SB 6011 (Padden, four co-sponsors) targets the so-called "knockout game," an assault in which a group walks up behind and knocks out a random victim. Under the bill, a person would be guilty of assault in the third degree, a felony, if he or she randomly assaults another without prior physical or verbal contact. SB 6011 passed out of the Senate 38-9 and is scheduled for a Feb. 25 hearing in the House Public Safety Committee.

<u>Traffic Safety Cameras:</u> HB 2426 (Fey, three co-sponsors) would allow Seattle to operate a camera to detect speeding on an ongoing basis. HB 2426 passed out of the House 51-45 and is scheduled for a hearing in the Senate Transportation Committee Feb. 24.

<u>Sex crime property forfeiture:</u> SSB 6017 (Kohl-Welles, seven co-sponsors) allows law enforcement agencies to keep 90 percent of the proceeds received from seizures and forfeitures related to enforcement of child pornography, commercial sexual abuse, and prostitution laws. Agencies are directed to use the funds for enforcement of child sexual exploitation and prostitution laws. SSB 6017 passed out of the Senate unanimously and is scheduled for a hearing Feb. 25 in the House Public Safety Committee.

#### Protecting the Most Vulnerable

<u>Out-of-state health care volunteers:</u> HB 2351 (Tarleton, 10 co-sponsors) allows health care professionals licensed in other states to practice in Washington as volunteers for 30 days. The Senate companion bill did not advance. HB 2351 passed out of the House unanimously and is scheduled to be heard Feb. 25 in the Senate Health Care Committee.

<u>Breakfast After the Bell:</u> HB 2536 (Hudgins, 15 co-sponsors) requires schools with 70 percent or more low income students to offer breakfast during the school day. The Senate companion bill did not advance. HB 2536, which passed out of the House 67-31, has not been scheduled for a hearing in the Senate.

<u>Involuntary Servitude:</u> SHB 2644 (Ryu, 33 co-sponsors) / SSB 6339 (Fraser, seven cosponsors) creates a new class C felony offense for "coercion of involuntary servitude" for coercing someone to provide services by withholding or threatening to withhold immigration documents or threatening to notify law enforcement about that person's illegal immigration status. The House version passed out of the House 87-10 and was referred to the Senate Law & Justice Committee. The Senate version passed out of the Senate 48-0, was heard in the House Public Safety Committee Feb. 19, and was scheduled for executive session Feb. 21.

# Housing

Homeless housing surcharge: SHB 2368 (Sawyer, 24 co-sponsors) / SSB 6313 (Darneille, 10 co-sponsors) makes permanent the \$40 local homeless housing and assistance surcharge for document recording. Without this legislation, the existing surcharge would drop to \$30 in 2015 and \$10 in 2017. The Senate version did not advance from Ways & Means Committee. SHB 2368, which passed out of the House 62-36, was referred to the Senate Financial Institutions, Housing & Insurance Committee but has not been scheduled for a hearing.

<u>Floating homes:</u> ESSB 6450 (Pedersen, five co-sponsors) requires local governments to accommodate floating on-water residences established before July 1, 2014 through reasonable local shoreline regulations, permit conditions, or mitigation and would ban local governments from effectively outlawing maintenance, repair, replacement, and remodeling of such residences. ESSB 6450 passed out of the Senate unanimously and was heard Feb. 21 in the House Environment Committee. An executive session is scheduled for Feb. 26. Another floating homes bill, SHB 2581 (Tarleton, three co-sponsors), did not advance from the House.

Rental screening fees: SHB 2537 (Robinson, six co-sponsors) allows prospective tenants to pay for and provide one comprehensive screening report to multiple prospective landlords, alleviating the need for renters to pay new report fees with each application. Landlords would retain the right to generate their own reports, but would not be able to charge tenants who provide one. The Senate companion bill did not advance. SHB 2537, which passed out of the House 53-45, has not yet been scheduled for hearing in the the Senate Financial Institutions, Housing & Infrastructure Committee.

### Transportation, Economic Development & Infrastructure

<u>Transportation Budget:</u> The Senate Majority Coalition Caucus proposed a \$12 billion transportation package Feb. 13 that would reduce WSDOT apprenticeship requirements,

trim permitting requirements for WSDOT projects, and dedicate road project sales taxes revenues to future roadwork. These revenues currently go to the state's general fund. Senate Democrats rejected the funding strategies as accounting tricks and criticized the MCC proposal for focusing on rural projects and shortchanging bicycle, pedestrian, and public transportation. It remains unclear whether the MCC proposal has sufficient support in the Senate. Last year, the House passed a \$10 billion transportation package that included a 10.5 cent gas tax increase.

<u>Supplemental Operating Budget:</u> HB 2185 (Hunter, Chandler) / SB 6002 (Hill, Hargrove) is legislation requested by Governor Inslee. Both versions have received a public hearing and remain in the relevant chamber's budget committee.

Restoring the Public Works Fund: SHB 2244 (Sanford, eight co-sponsors) restores resources to the Public Works Fund within two years rather than the planned six. The Senate companion bill did not advance before cutoff. HB 2244 passed out of the House 87-11 and has been referred to Senate Ways & Means. No hearing has been scheduled.

Stormwater, flood control, and water supply financing: SSB 6516 (Honeyford, four cosponsors) creates a joint legislative taskforce to consider financing options for water supply, flood control, and stormwater projects, appropriates \$1 million from the general fund for taskforce activities, and also authorizes the legislature to appropriate funds from the public works assistance account for taskforce expenses. SSB 6515 passed out of the Senate 45-2 and has been referred to the House Capital Budget Committee. No hearing has been scheduled.

<u>For-hire vehicle industrial insurance:</u> SHB 2152 (Habib, nine co-sponsors) repeals industrial insurance requirements for operators of for-hire vehicles, limousines, and taxicabs. SHB 2152 passed out of the House 93-1 and was heard in the Senate Commerce and Labor Committee Feb. 19.

<u>Disabled parking placards:</u> SHB 2463 (Hunt, six co-sponsors) changes regulations governing disabled parking permits and applications in order to curb placard abuse. SHB 2463 passed out of the House 95-1 and is scheduled to be heard Feb. 24 in the Senate Transportation Committee.

<u>Oil transportation safety:</u> **2SHB 2347** (Farrell, 28 co-sponsors) addresses concerns about shipment of oil by train or tanker, establishes risk reduction and spill prevention measures, and ensures public access to information about risks and shipments through their communities. **2SHB 2347 passed out of the House 57-37 and was referred to the Energy, Environment & Telecommunications Committee. No hearing has been <b>scheduled.** SB 6262, which addresses vessels transporting oil over water, did not advance.

Annexation Sales and Use Tax: SHB 2681 (Fitzgibbon, five co-sponsors) allows annexation sales and use tax proceeds to be used for annexation preparation costs, establishes requirements for imposing the tax to cover annexation costs, and extends the date by which an annexation must commence in order to impose the tax by two years to Jan. 1, 2017. SHB 2681 was heard in the House Finance Committee Feb. 10.

High-Tech R&D tax credit: SSB 6430 (Liias, 10 co-sponsors) and SSB 6267 (Hill, Benton). SSB 6267 provides a one-year extension of the high technology B&O tax credit and sales and use tax deferral and creates a workgroup to develop recommendations regarding

integration of high-tech R&D activities and higher education investments. **SSB 6430** would extend the same tax incentives until 2040. **Both bills remain in S Rules.** 

Recreation, amusement, and fitness service taxes: HB 2539 (Carlyle, two co-sponsors) / SSB 6472 (Hill, two co-sponsors) addresses taxation of amusement, recreation, and physical fitness services and is noteworthy for making permanent the "opportunity to dance" tax exemption passed last year. The House and Senate versions remain in Rules.

#### Early Learning

<u>Fatality reviews for early learning and child care centers:</u> SHB 2165 (Kagi, four cosponsors) requires the Department of Early Learning to address fatalities occurring at early learning programs and licensed child care centers and homes. SHB 2165 passed out of the House 93-5 and was heard Feb. 20 in the Senate Human Services & Corrections Committee.

<u>Early education bill:</u> SHB 2377 (Hunter, 17 co-sponsors) is omnibus legislation meant to improve the early care and education systems. The Senate companion bill did not advance from S Ways and Means. SHB 2377 passed out of the House 64-33 and was referred to Senate Ways & Means. No hearing has been scheduled.

<u>Early education for children in the child welfare system:</u> SHB 2519 (Senn, eight cosponsors) expands access to early learning for children in the child welfare system. SHB 2519 passed out of the House 90-8 and was heard Feb. 19 in the Senate Early Learning & K-12 Education Committee.

# Marijuana

<u>Medical marijuana regulations:</u> **2SHB 2149** (Cody, five co-sponsors) sets new regulations for medical marijuana. It reduces standard possession amounts from 24 to three ounces, cuts the allowable number of plants from 15 to six, eliminates authority to establish collective gardens, requires patient and designated provider recognition cards, and establishes a medical marijuana endorsement for retailers. **2SHB 2149 passed out of the House 67-29 and is scheduled for a hearing Feb. 27 in the Senate Health Care Committee.** 

<u>Marijuana processing and retail licenses:</u> SHB 2304 (Moscoso) / SSB 6160 (Conway, Kohl-Welles) is request legislation from the WSLCB. It creates and defines rules and regulations for marijuana processing and retail licenses. SHB 2304 is in House Rules, and SSB 6160 remains on second reading in the Senate.

<u>Medical marijuana tax relief:</u> 2SHB 2198 (Carlyle, three co-sponsors) creates a sales and use tax exemption for medical marijuana purchased at licensed retail outlets. 2SHB 2198 is in House Rules.

<u>Marijuana revenues:</u> SHB 2144 (Condotta, seven co-sponsors) establishes a dedicated local jurisdiction marijuana fund and requires 30 percent of collected marijuana revenues to be distributed to local jurisdictions. SHB 2144 is in House Appropriations.

<u>Marijuana revenues:</u> HB 2772 (Young) directs marijuana tax revenues to be used for local fire protection and law enforcement, ferry operations and maintenance, and toll reduction at Tacoma Narrows. HB 2772 is yet to receive a hearing.

<u>Preempting local marijuana bans:</u> HB 2322 (Sawyer, 10 co-sponsors) and HB 2638 (Wylie, Pollet) preempt local government bans on marijuana businesses but differ in their scope. Neither has advanced from the House Government Accountability & Oversight Committee.

Aligning medical and recreational marijuana systems: 2SSB 6178 (Kohl-Welles, five cosponsors) and 2SSB 5887 (Rivers, two co-sponsors) attempt to align the medical and marijuana systems. Both include recommendations from the WSLCB work group. These bills differ as to allowable possession amounts, creation of a DOH medical marijuana registry, qualifying medical conditions, and taxation. 2SSB 6178 was referred to the Senate Ways & Means Committee but has not received a hearing. 2SSB 5887 was heard in that committee Feb. 19.

<u>Depository for marijuana businesses:</u> SB 5955 (Hasegawa, six co-sponsors) creates a publicly-owned trust to act as a depository for in-state marijuana producers, processors, and retailers. SB 5955 was heard in the Senate Financial Institutions Committee but has not advanced.

# Other Issues of Significant Interest

<u>Sexual orientation change efforts</u>: SHB 2451 (Liias, 22 co-sponsors) bans sexual identity change therapy for patients under age 18. The Senate companion bill did not advance. SHB 2451 passed out of the House 94-4 and was heard in the Senate Health Care Committee Feb. 20.

<u>Public Disclosure of Utilities Customer Information:</u> SSB 6007 (Rivers, four cosponsors) exempts customers' electronic contact information, utility usage, and billing information from disclosure under public records laws. A House companion bill did not advance. SSB 6007 passed out of the Senate unanimously, was heard in the House Local Government Committee Feb. 19, and is scheduled for executive session Feb. 24.

<u>Unmanned Aircrafts:</u> SHB 2178 (Morris, Morrell) prohibits the use of unmanned aircraft over private property. SHB 2178 passed out of the House 92-6 and has been referred to the Senate Law & Justice Committee. No hearing has been scheduled. Two other bills related to drones, SHB 1771 and SSB 6172, did not advance from their houses of origin.

<u>Lights containing mercury:</u> SHB 2246 (Hunt, eight co-sponsors) replaces the current model of funding for product stewardship with a handling charge applied to each retail sale and imposes a sunset review for the program in 2025. The Senate companion bill did not advance. SHB 2246 passed out of the House 56-41 and was referred to the Senate Energy, Environment & Telecommunications Committee. No hearing has been scheduled.

<u>Cultural access programs:</u> SB 6151 (Hill, eight co-sponsors) and HB 2212 (Springer, 13 co-sponsors) seek to enhance cultural access. HB 2212 allows counties, or groups of counties, to create cultural access programs for which they could impose local sales and use tax or a property tax levy. SB 6151 authorizes counties to create cultural access authorities that provide public school programs. If voter approval is granted, authorities could impose sales and use tax or annual property tax levies. Presumed NTIB.

# **INACTIVE BILLS**

<u>DNA Evidence:</u> HB 2468 (Orwall, 14 co-sponsors) / SB 6310 (Darneille, nine co-sponsors) prohibits the destruction of DNA evidence collected during criminal investigations until statewide DNA evidence standards are implemented. The bill also creates an evidence collection workgroup to recommend such standards.

<u>Distracted Driving:</u> **SSB 6227** (Eide, four co-sponsors) makes driving while holding, reading from, or manually entering information into a wireless device a traffic infraction, even if the driver has temporarily stopped. The penalty is doubled for those with more than one infraction in a five-year period, and all infractions become part of the driver's record. Exceptions are created for drivers who pull over, emergency situations, and those using hands-free modes.

<u>Emergency Medical Service Levies:</u> SHB 2428 (Hunt, two co-sponsors) fixes a 2012 law that allowed for EMS levy reauthorizations by simple majority. A recent Attorney General Opinion held that the 2012 law only allowed for a simple majority reauthorization when the prior levy was to be continued at exactly the same rate, and that a 60-percent super-majority was required for reauthorizations at a higher or lower levy rate. SHB 2428 would allow for simple-majority reauthorizations of levies at lower rate.

<u>Employer use of non-conviction information:</u> HB 2545 (Moscoso, seven co-sponsors) prohibits employers from basing initial employment decisions on non-conviction information, advertising jobs in ways that exclude those with non-conviction records, or categorically excluding people with non-conviction records. A City of Seattle ordinance already prohibits employers from using non-conviction information in similar ways.

<u>Preempting local employment laws and contracts:</u> SB 6307 / HB 2591 (Schmick) (Braun, five co-sponsors) preempts the entire field regarding wages, hours of work, employee retention, and employment leave. Under the bill, cities would not be able to require or enforce employment regulations except with respect to their own employees.

<u>Minimum room sizes for homes:</u> HB 2168 (Blake, two co-sponsors) would eliminate state building code minimum size requirements for rooms and floor areas of single family homes unless the requirements are necessary for fire, life safety, or environmental purposes and would prevent cities and counties from adopting their own minimums.

<u>Lodging taxes for workforce housing:</u> SHB 2650 (Fitzgibbon, five co-sponsors) clarifies that hotel-motel tax revenues can be used to pay off bonds issued for affordable workforce housing.

Rental car company responsibility for infractions: HB 2470 (Pollet, four co-sponsors) and SB 6109 (Hobbs, two co-sponsors). HB 2470 would make rental car companies responsible for their customers' unpaid traffic penalties. SB 6109 allows local jurisdictions and WSDOT to report unpaid parking, camera, and toll violations for which rental car businesses are liable to the Department of Licensing for the purpose of withholding registration renewals for the applicable vehicle.

<u>Sound Transit parking impacts:</u> SB 6489 (Hasegawa, King) / HB 2783 (Santos) requires Sound Transit to mitigate parking impacts when constructing transportation facilities and pay for zoned residential parking permits for impacted residents.

<u>Cultural Resources and SEPA:</u> SHB 2709 (Fitzgibbon, two co-sponsors) reinstates SEPA's cultural resource requirements for some actions. Specifically, actions categorically exempted from SEPA review by 2012 legislation (which created infill, non-project, and rule-based exemptions) and actions categorically exempted by statute or rule on or after July 1, 2012 would be subject to SEPA cultural resource requirements.

<u>Paint Stewardship:</u> SHB 1579 (Goodman, nine co-sponsors) / SB 5424 (Chase, eight co-sponsors) creates an architectural paint recovery program to be enforced by the Department of Ecology, makes paint manufacturers responsible for development and implementation of a stewardship program, and creates a paint product stewardship account.

<u>Minimum wage increase:</u> **HB 2672** (Farrell, 31 co-sponsors) increases the minimum wage to \$12-per-hour over the course of three years.

<u>Foster care past age 18:</u> **HB 2335** (Roberts, 13 co-sponsors) / **SSB 6101** (Fain, 11 co-sponsors) allows youth with an open dependency proceeding at age 18 and who either work at least 80 hours per month or have certain medical conditions and engage in qualifying activities to receive extended foster care services.

<u>Gun Initiatives:</u> Initiative 591 (limits background checks) / Initiative 594 (requires background checks) were both heard in committee but neither initiative has advanced in the Legislature.

<u>Rideshare work group:</u> **HB 2782** (Tarleton, Habib) requires the joint transportation committee to convene a workgroup to study personal transportation services, including forhire vehicles, taxis, limousines, and mobile application-based personal transportation services (e.g. Uber, Lyft).

<u>Structurally deficient bridges:</u> HB 2771 (Hayes, five co-sponsors) allows local governments to use an expedited contracting process when repairing or replacing bridges deemed structurally deficient.

<u>Certificate of Restoration of Opportunity:</u> HB 2399 (Walkinshaw, 10 co-sponsors) aims to reduce recidivism by reducing barriers to employment. It would create a process for those with criminal records to seek a certificate of restoration of opportunity, which would remove any professional bar imposed solely as a result of conviction.

<u>Compost processing and storage:</u> **HB 2072** (Manweller) requires counties and cities to store and process at least 50 percent of all collected compostable waste within the county where collected if the collecting jurisdiction mandates compostable waste separation or collection as part of solid waste services.

<u>Notice to tenants and relocation assistance:</u> **SB 6292** (Kohl-Welles, five co-sponsors) requires 90-day notice to residential tenants before rent increases or changes of use and allows local jurisdictions to authorize relocation assistance for more households.